

Message Text

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C O N F I D E N T I A L SECTION 1 OF 3 USNATO 0466

E.O. 11652: GDS
TAGS: DPC, MPOL, NATO
SUBJECT: DPC MINISTERIAL FOLLOW-UP AND ACE MOBILE FORCE; DPC
DISCUSSION JANUARY 26

REF: (A) USNATO 0205 (DTG 141843Z JAN 77), (B) USNATO 0367
(DTG 211820Z JAN 77) (NOTAL)

SUMMARY: HIGHLIGHT OF JANUARY 26 DPC DISCUSSION OF MINISTERIAL
FOLLOW-UP WAS STRONG STATEMENT BY SYG LUNS OF NEED FOR AN
APPROPRIATE RESPONSE TO MINISTERIAL DIRECTIVES, ESPECIALLY
THOSE RELATED TO DEALING WITH THE HEIGHTENED WARSAW PACT
THREAT. DEPUTY MILITARY COMMITTEE CHAIRMAN URGED SPEEDY
ACTION ON INFRASTRUCTURE FUNDING. DPC AGREED THAT RECOM-
MENDATIONS REGARDING ADEQUACY OF NATO FORCE PLANNING TO DEAL
WITH COOPERATIVE PROGRAMS WILL BE PREPARED FOR EXECUTIVE
WORKING GROUP (EWG) DISCUSSION IN THE SPRING. PERMREPS
COULD NOT AGREE ON WHETHER THE EWG OF CNAD SHOULD BE THE
BODY CHARGED WITH RESPONSIBILITY FOR FOLLOWING UP THE
RECOMMENDATIONS OF ASYG LABERGE FOR FUTURE ACTION ON
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STANDARDIZATION. DATES FOR SPECIAL MINISTERIAL MEETING
ON NATO AEW WERE DISCUSSED, BUT QUESTION WAS NOT RE-
SOLVED. TURKISH PERMREP, IN EFFECT, RESERVED ON ENTIRE
PO BY NOTING THAT ONGOING DPC WORK MUST CONFORM
ABSOLUTELY TO THE "REGULATIONS" OF THE INTEGRATED
MILITARY STRUCTURE ANOTHER IN A SERIES OF STEPS TIGHTENING THE
SCREWS ON GREECE. DPC DEFERRED DISCUSSION ON AGENDA
ITEM II ((ALLIED MOBILE FORCE), AT TURKISH REQUEST, TO
NEXT MEETING. SUBJECT OF DATES FOR THE SPRING 1977
DPC MINISTERIAL MEETING DID NOT ARISE. ACTION REQUESTED:

GUIDANCE ON WHICH NATO SUBORDINATE COMMITTEE, EWG OR CNAD, SHOULD BE SEIZED WITH FOLLOW-UP ACTION TO ASYG LABERGE'S RECOMMENDATIONS FOR FUTURE ACTION ON STANDARDIZATION (SEE PARAGRAPH 4E). END SUMMARY.

1. AGENDA ITEM ONE. IN OPENING DPC DISCUSSION OF FOLLOW-UP TO THE DECEMBER 1976 DPC MINISTERIAL MEETING, SYG LUNS TOLD PERMREPS THAT, IN HIS VIEW, NATO'S CAPACITY IN 1977 TO RESPOND TO THE GRAVE AND TIMELY WARNING SIGNALS IT HAD RECEIVED AT THE LAST MINISTERIAL MEETING WOULD BE A TEST FOR THE ALLIANCE. NATO'S CREDIBILITY AS AN ORGANIZATION CAPABLE OF EFFECTIVE ACTION WOULD BE SERIOUSLY UNDERMINED, LUNS SAID, IF, WHEN MINISTERS MEET AGAIN IN THE SPRING AND FALL OF 1977, NO SIGNIFICANT PROGRESS COULD BE REPORTED. HE NOTED THAT PERMREPS HAD HAD NO LACK OF GUIDANCE, AND THAT THEY MUST LAUNCH AND CARRY THROUGH THE NECESSARY ACTION. LUNS SUGGESTED THAT THE DPC MEET AT LEAST ONCE EACH MONTH TO CHECK PROGRESS OF SUBORDINATE COMMITTEES, AS WELL AS TO HANDLE MAJOR ISSUES CUSTOMARILY RESERVED FOR DPC DISCUSSION.

2. LUNS NOTED THAT WHILE HIS PO (REF A) HAD SUGGESTED THAT RESPONSIBILITY FOR EXPLORING THE PROSPECTS FOR JOINT MEETINGS OF DEFENSE, FOREIGN AND FINANCE MINISTERS SHOULD BE LEFT WITH HIM, HE MAINTAINED AN OPEN MIND
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TOWARDS SUGGESTIONS OF OTHERS. HE CAUTIONED, HOWEVER, THAT IN ALL HIS YEARS OF EXPERIENCE, THE ALLIANCE HAD NOT BEEN ABLE TO ARRANGE SUCH A MEETING. COMMENT: THE NATO INFORMATION SERVICE PUBLICATION "TEXTS OF FINAL COMMUNIQUE 1949-1974" INDICATES THAT FOREIGN, DEFENSE AND FINANCE MINISTERS MET TOGETHER AS RECENTLY AS DECEMBER 3-4, 1970, AND RECORDS MANY EARLIER INSTANCES OF JOINT MINISTERIAL MEETINGS THOUGH THE PRACTICE HAS FLAGGED RECENTLY. END COMMENT. LUNS SAID THAT HE SAW A GROWING ROLE FOR THE EXECUTIVE WORKING GROUP AS A FORUM WHERE ISSUES CROSSING VARIOUS COMMITTEE LINES IN NATO COULD BE DISCUSSED, AND NOTED WITH SATISFACTION THAT THE EWG HAD ALREADY STARTED ITS WORK. ON THE ISSUE OF VIABILITY OF THE HAWK BELT, LUNS SAID THAT HE WOULD SHORTLY ISSUE A PO ON THE ISSUES COVERED BY THIS ITEM. LUNS NOTED THAT THE MAIN TASK FOR THE DRC IN THE SPRING WOULD BE PREPARATION OF MINISTERIAL GUIDANCE, AND THAT WORK HAD ALREADY STARTED. IN THIS REGARD, HE NOTED THAT NETHERLANDS PROPOSALS FOR DEALING WITH SHORTFALLS IN ALLIANCE FORCES WOULD BE PURSUED IN DRC DISCUSSIONS OF MINISTERIAL GUIDANCE. REGARDING THE 1977 NATO DEFENSE REVIEW, LUNS SAID THAT MINISTERS HAD ASKED FOR A SPECIAL CHARACTER FOR THIS REVIEW, SO THAT NATIONAL CONTRIBUTIONS COULD BE CLOSELY MONITORED. LUNS SAID THE DRC HAS ALREADY

STARTED WORK ON THIS SUBJECT.

3. AMBASSADOR STRAUSS-HUPE, IN A GENERAL VEIN, SUPPORTED AN INCREASED ROLE FOR PERMANENT REPRESENTATIVES ON DEFENSE TOPICS, AND ALSO SYG LUNS' IDEA CONCERNING A MORE ACTIVE ROLE FOR THE EXECUTIVE WORKING GROUP. LGEN COLLADAY (DEPUTY CHAIRMAN, MILITARY COMMITTEE) NOTED THAT PO/77/7 DID NOT INCLUDE A SECTION ON INFRASTRUCTURE, FOR THE JUSTIFIABLE REASON THAT INFRASTRUCTURE HAD BEEN COVERED IN THE FORMAL DECISION SHEET OF THE MINISTERIAL MEETING. HOWEVER, COLLADAY CONTINUED, ADMIRAL HILL-NORTON DESIRED A STATEMENT OF THE
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MILITARY COMMITTEE POSITION ON INFRASTRUCTURE AT THE PRESENT DPC MEETING. THE MILITARY AUTHORITIES WERE CONCERNED, COLLADAY SAID, THAT MONEY NOW AVAILABLE TO

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THE MNCS FOR INFRASTRUCTURE IS INSUFFICIENT TO MEET THE NEEDS OF THE PROGRAM. FAILURE TO PROVIDE ADEQUATE FUNDS WOULD RESULT IN THE POSTPONEMENT OF PROJECTS THAT HAD ALREADY BEEN APPROVED. RECALLING THAT MINISTERS HAD ASKED THE INFRASTRUCTURE COMMITTEE TO ACT "AS A MATTER OF URGENCY," COLLADAY NOTED THAT THE INFRASTRUCTURE COMMITTEE MEETING ON JANUARY 25 HAD SHOWN NO NEW MOVEMENT. COLLADAY SAID THAT THE DPC SHOULD RECOGNIZE THE URGENCY OF THE SITUATION AND COME TO A DECISION AS SOON AS POSSIBLE. LUNS RECALLED THAT SEVERAL AMBASSADORS HAD TOLD HIM PRIVATELY OF THEIR SERIOUS VIEW OF THE SITUATION, AND THAT THE FRG AND US PERMREPS HAD, AT THE 25 JANUARY PERMREPS' LUNCH, NOTED THE URGENT NEED

FOR AGREEMENT ON A COMMON POSITION. LUNS SAID THAT HE WAS IN COMPLETE AGREEMENT, AND THAT IT WOULD BE RIDICULOUS FOR THE ALLIANCE TO TAKE DECISIONS ON INFRASTRUCTURE PROGRAMS AND THEN WITHHOLD THE MEANS TO CARRY THEM OUT.

4. LUNS THEN BEGAN A PARAGRAPH-BY-PARAGRAPH REVIEW
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OF PO/77/7. HIGHLIGHTS FOLLOWS:

A. PARAGRAPH 1, SPECIAL MEETINGS ON DEFENSE MATTERS. HARDY (CANADA) NOTED THAT THERE WERE SOME DIFFERENCES BETWEEN THE PROPOSAL MADE BY ADMIRAL HILL-NORTON FOR JOINT MEETINGS OF THE COUNCIL AND DPC, TO INCLUDE FINANCE MINISTERS, AND THE MANNER IN WHICH SYG LUNS HAD INTERPRETED THE HILL-NORTON PROPOSAL IN HIS PO. HE NOTED THAT THERE WERE SEVERAL WAYS TO IMPLEMENT EITHER ADMIRAL HILL-NORTON'S PROPOSAL OR SYG LUNS' INTERPRETATION OF IT, SOME OF WHICH WOULD INVOLVE THE COUNCIL ITSELF, RATHER THAN THE DEFENSE PLANNING COMMITTEE. HARDY SAID HE HAD NO OBJECTION TO HAVING THE MATTER LEFT TO THE SECRETARY GENERAL, BUT HOPED THAT THE OPPORTUNITY WOULD BE GIVEN INFORMALLY TO PERMPREPS TO PUT THEIR VIEWS FORWARD BEFORE SYG LUNS MADE A SPECIFIC RECOMMENDATION TO EITHER THE DPC OR THE COUNCIL. HE ADDED THAT THE CANADIAN AUTHORITIES WOULD HAVE SOME SPECIFIC RECOMMENDATIONS TO MAKE IN A FEW WEEKS.

B. PARAGRAPH 3, NATO INTELLIGENCE BRIEFING. COLLADAY BRIEFLY REVIEWED THE PRESENT SCHEDULE AS FOLLOWS: ROME, JAN 29; COPENHAGEN, FEB 3, THE HAGUE, FEB 4; BRUSSELS, FEB 4; LUXEMBOURG, FEB 11; ANAKARA, MAR 1; ICELAND, MAR 4. COLLADAY SAID THAT ADMIRAL HILL-NORTON WOULD BE PRESENT FOR THE BRIEFINGS IN COPENHAGEN, THE HAGUE, BRUSSELS, AND ANKARA. HE NOTED THAT THE BRIEFING IS IN FINAL FORM, AND CONTAINS MATERIAL CONTRIBUTED BY SEVERAL COUNTRIES. SYG LUNS EXPRESSED SATISFACTION WITH PROGRESS TO DATE, AND NOTED THAT THE BRIEFING WOULD INCLUDE AT THE END A SHORT EXPOSE ON WHERE NATO STANDS.

C. PARAGRAPH 12, EWG RECOMMENDATIONS ON ALLIANCE COOPERATION. AMBASSADOR STRAUSS-HUPE ASKED THAT THE JOINT RECOMMENDATIONS OF THE ASYGS ON THE ADEQUANCY OF
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PRESENT NATO PLANNING TO ACCOMMODATE COOPERATIVE PROGRAMS BE PREPARED IN TIME FOR A PRELIMINARY EXCHANGE OF VIEWS IN THE EWG SOME TIME THIS SPRING. SYG LUNS

AGREED AND SAID THAT THE TWO ASSISTANT SECRETARIES GENERAL WOULD TAKE THIS INTO ACCOUNT.

D. PARAGRAPH 13, TACTICAL CONCEPTS. CATALANO (ITALY) STATED THT THE MILITARY COMMITTEE AND ASYG FOR DEFENSE SUPPORT SHOULD WORK IN CLOSE COORDINATION WITH THE CNAD ON PROCEDURES FOR PRODUCTION OF TACTICAL CONCEPTS. SYG LUNS AGREED. COLLADAY BRIEFLY REVIEWED THE DIFFERENCE BETWEEN TACTICAL CONCEPTS AND DOCTRINE, AND SUGGESTED THAT THE AD HOC STUDY GROUP CONSIDERING AN ARMAMENTS PLANNING CYCLE MIGHT BE THE APPROPRIATE PLACE TO LOOK AT THIS SUBJECT. SYG LUNS RESPONDED THAT HE WOULD CONSIDER THIS PROPOSAL.

E. PARAGRAPH 14 AND 15, STANDARDIZATION OF ARMAMENTS. LUNS NOTED THAT THE PERMREPS WERE OFFERED CHOICES AS TO WHICH NATO BODIES SHOULD TAKE UP TWO SUBJECTS IN THIS AREA. IN LUNS' VIEW, THE EWG WAS THE APPROPRIATE BODY TO EXAMINE AND REPORT ON THE RECOMMENDATIONS OF THE STATUS REPORT SUBMITTED BY ASYG LABERGE(PO/76/130(REVISED)). REGARDING THE PREPARATION OF A PLAN FOR HARMONIZATION OF NATIONAL EQUIPMENT PROGRAMS, LUNS OPINED THAT TIME WOULD NOT PERMIT MUCH DISCUSSION OF THE SUBJECT IN THE EWG, SO HE SUGGESTED GIVING THE PROJECT TO LABERGE HIMSELF. THE RESULTANT PAPER COULD COME EITHER DIRECTLY TO PERMREPS OR TO PERMREPS THROUGH THE EWG. HARTOGH (NETHERLANDS) ASKED WHETHER PARAGRAPH 14 SHOULD NOT OFFERE MORE THAN A CHOICE BETWEEN THE EWG AND A SPECIAL CNAD GROUP AT THIRTEEN. HE NOTED THAT THE CNADS AT FIFTEEN WERE ALREADY TAKING UP THE SUBJECT IN THE CONTEXT OF THEIR DISCUSSION OF AN ARMAMENTS PLANNING CYCLE. HE SUGGESTED THAT DISCUSSION OF PARAGRAPH 14 BE DEFERRED TO THE NEXT REGULAR NAC MEETING. LUNS ACCEPTED HARTOGH'S POINT, CONFIDENTIAL

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BUT NOTED THAT THE CNAD DOES NOT MEET VERY OFTEN, WHEREAS THE EWG CAN BE CALLED INTO SESSION ANYTIME. HE ASKED FOR SOME TIME TO REFLECT ON THE SUBJECT. SVART (DENMARK) AND GAARDER (NORWAY) EXPRESSED A PREFERENCE FOR THE EWG. CATALANO, HOLMER (UK) AND PAULS (FRG) EXPRESSED A PREFERENCE FOR THE CNAD. DSYG PANSAN, WHO HAD TAKEN UP THE GAVEL DURING THE LATTER INTERVENTIONS, SAID THAT FINAL DECISIONS ON PARAGRAPHS 14 AND 15 WOULD BE HELD IN ABEYANCE AND PLACED ON A SUBSEQUENT DPC OR NAC AGENDA. COMMENT: WE HAD

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BEEN PREPARED, ON A PERSONAL BASIS, TO SUPPORT EWG
MANAGEMENT OF THE PROPOSALS SUGGESTED BY ASYG LA BERGE
IN PO/76/130 (REVISED), BUT HELD OFF EXPRESSING THIS
PREFERENCE, SINCE THE MATTER WAS PLACED IN ABEYANCE.
ALTHOUGH THE MATTER CERTAINLY FALLS WITHIN THE COM-
PETENCE OF THE CNAD, IT ALSO FALLS WITHIN THE COM-
PETENCE OF THE EWG, AND WE SHARE LUNS' VIEW THAT
INFREQUENT CNAD MEETINGS MIGHT RESULT IN SLOW PROGRESS.
THE DISADVANTAGE OF THE EWG APPROACH, TO SOME (BUT NOT
ALL) OF THE EUROPEANS, IS OF COURSE THE SELF-IMPOSED
EXCLUSION OF FRANCE AND GREECE FROM THE EXECUTIVE
WORKING GROUP. WE WOULD APPRECIATE INSTRUCTIONS ON
THIS POINT PRIOR TO NEXT DPC OR NAC CONSIDERATION OF
THIS MATTER. END COMMENT.

F. PARAGRAPH 17, AWACS MINISTERIAL MEETING DATE.
AMBASSADOR STRAUZ-HUPE SAID THAT HE KNEW OF NO
OBJECTION TO THE DATES OF FEBRUARY 24 AND 25 FOR THIS
SPECIAL MINISTERIAL MEETING, BUT NOTED THAT THEY HAD
NOT YET BEEN ACCEPTED BY THE NEW SECRETARY OF DEFENSE.
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HARTOGH (NETHERLANDS) SAID THAT HIS MINISTER WOULD
PREFER 24 FEBRUARY TO 25 FEBRUARY. HOLMER (UK) SAID THAT
EITHER DATE WOULD BE ACCEPTABLE, BUT THAT HE NEEDED
TO KNOW SOON. DE FREITAS CRUZ (PORTUGAL) AND CATALANO
PREFERRED FEBRUARY 25.

G. PARAGRAPH 18, GENERAL. HOLMER (UK) SAID THAT
HIS AUTHORITIES HAD SOME RESERVATIONS ON FIXED DPC
MEETINGS TO MONITOR PROGRESS OF SUBORDINATE COMMITTEES.
PANSANOTED THAT STATEMENT. KIRCA (TURKEY) CAUTIONED
PERMREPS THAT IN CARRYING OUT ALL THE WORK MENTIONED
IN PO/77/7, ABSOLUTE RESPECT SHOULD BE GIVEN TO THE
"REGULATIONS" OF WHAT IS CALLED THE INTEGRATED MILITARY
STRUCTURE. PANSANOTED THIS STATEMENT.

5. AGENDA ITEM TWO. AT THE REQUEST OF DIRCA, WHO WAS UNISTRUCTED, DPC DEFERRED DISCUSSION OF AGENDA ITEM II (ALLIED MOBILE FORCE).

6. AGENDA ITEM THREE: THE SUBJECT OF DATES FOR THE SPRING DPC MINISTERIAL MEETING (REF B) DID NOT COME UP AT THIS DPC MEETING, BUT WE ANTICIPATE THAT THIS SUBJECT COULD BE BROUGHT UP AT THE NEXT DPC MEETING, AS YET UNSCHEDULED.

7. ACTION REQUESTED: GUIDANCE AS DESCRIBED PARAGRAPH 4E ABOVE. STRAUZS-HUPE

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